

#### STATE OF DELAWARE

#### DEPARTMENT OF TRANSPORTATION

800 BAY ROAD
P.O. BOX 778
DOVER, DELAWARE 19903

JENNIFER COHAN SECRETARY

February 23, 2016

Mr. Michael Kaszyski Duffield Associates, Inc. 5400 Limestone Road Wilmington, DE 19808-1232

Dear Mr. Kaszyski,

The Department has completed its review of the Traffic Impact Study (TIS) for the Incyte Office Expansion (Tax Parcel 06-136.00-030), prepared by your firm and dated September 2015. The report was prepared in a manner generally consistent with DelDOT's <u>Development Coordination Manual</u>.

The TIS evaluates the impacts of the proposed development, proposed to be located on the Augustine Cut-Off, just outside of the City of Wilmington in New Castle County.

The proposed development would consist of the addition of a 154,000 square foot office building to the existing site, which is on an approximately 16.7-acre parcel (Tax Parcel 06-136.00-030). Three access points are to be utilized for the development on Augustine Cut-Off: one existing site entrance across from West 18<sup>th</sup> Street, one existing site entrance just north of Stone Hill Road, and a new proposed site entrance across from Cantera Road. Construction is anticipated to begin in 2016 and be completed in 2017.

The land is currently zoned as OR (Office Regional) in New Castle County, and the developer does not propose to rezone the land.

Currently, there are no DelDOT projects within the area of study.

Based on our review, we have the following comments and recommendations:

Eight intersections were identified by DelDOT and New Castle County as being required for study to satisfy the level of service (LOS) requirements for both the New Castle County Unified Development Code (UDC) and DelDOT's <u>Development Coordination Manual</u>. Two additional intersections were identified by DelDOT as being required for study to satisfy the level of service (LOS) requirements of only DelDOT's <u>Development Coordination Manual</u>. All ten intersections are listed in the enclosures. Of those intersections, none exhibit any LOS deficiencies for both present and future roadway traffic conditions.



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Should New Castle County choose to approve the proposed development, the following items should be incorporated into the site design and reflected on the record plan by note or illustration. All applicable agreements (i.e. letter agreements for off-site improvements and traffic signal agreements) should be executed prior to entrance plan approval for the proposed development.

- 1. The developer should modify the section of the Augustine Cut-Off, from the existing site entrance at West 18<sup>th</sup> Street to Cantera Road, in a manner consistent with the concept plan shown on page 4 and a portion of the record plan on page 5. Briefly, the concept plan shows reducing the northbound and southbound through lanes to one in each direction, changing the northbound shared left-turn / through lane at the intersection of West 18<sup>th</sup> Street and the site entrance to an exclusive left-turn lane, modification of the existing entrances, and the addition of a new entrance across from Cantera Road. Specific changes to the West 18<sup>th</sup> Street intersection are still being finalized, but no additional lanes will be needed. The developer should work closely with DelDOT's Subdivision and Traffic Sections on the details of the roadway and entrance configurations. Where turn lanes are added, the lengths of the turn lanes should be based on DelDOT's Auxiliary Lane Worksheet. The details of the modified road and entrance configurations should be finalized during the site plan review.
- 2. The developer should enter into a traffic signal agreement with DelDOT for the intersection of the site entrance, Augustine Cut-Off and West 18<sup>th</sup> Street. The agreement will cover signal adjustments that may be required by the improvements resulting from item 1. The developer should coordinate with DelDOT on the implementation and cost of the traffic signal adjustments.
- 3. Along the Augustine Cut-Off site frontage, the developer should provide a bituminous concrete overlay to the existing travel lanes, at DelDOT's discretion. DelDOT should analyze the existing lanes' pavement section and recommend an overlay thickness to the developer's engineer if necessary. This overlay may extend beyond the site frontage as necessary to address changes in the configuration and striping associated with entrance modification and construction, as noted on the concept plan mentioned in item 1 and shown on page 4.
- 4. The following bicycle and pedestrian improvements should be included:
  - a. A right-turn yield to bikes sign (MUTCD R4-4) should be added at the start of the right-turn lanes added to the Augustine Cut-Off at the site entrances.
  - b. Appropriate bicycle symbols, directional arrows, striping (including stop bars), and signing should be included along bicycle facilities and right-turn lanes within the project limits.
  - c. Utility covers should be made flush with the pavement.
  - d. Bike parking should be provided near the building entrances. Where building architecture permits, the parking should be covered.
  - e. A five-foot wide permanent easement from the edge of the right-of-way should be dedicated to DelDOT within the site frontage along Augustine Cut-Off. An eight-foot multi-use path that meets current AASHTO and ADA standards should be constructed along the site frontage on Augustine Cut-Off.
  - f. ADA compliant curb ramps and crosswalks should be provided at all pedestrian crossings, including all site entrances. Type 3 curb ramps are discouraged.
  - g. Internal sidewalks for pedestrian safety and to promote walking as a viable transportation alternative should be constructed within the property. These sidewalks should each be a minimum of five feet wide and should meet current AASHTO and ADA standards. These internal sidewalks should connect to the multi-use path along Augustine Cut-Off in a manner as shown on pages 5 and 6.

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Improvements in this TIS may be considered "significant" under DelDOT's *Work Zone Safety and Mobility Procedures and Guidelines*. These guidelines are available on DelDOT's website at <a href="http://www.deldot.gov/information/pubs\_forms/manuals/de\_mutcd/index.shtml">http://www.deldot.gov/information/pubs\_forms/manuals/de\_mutcd/index.shtml</a>. For any additional information regarding the work zone impact and mitigation procedures during construction please contact Mr. Adam Weiser of DelDOT's Traffic Section. Mr. Weiser can be reached at (302) 659-4073 or by email at <a href="mailto:Adam.Weiser@state.de.us">Adam.Weiser@state.de.us</a>.

Additional details on our review of this TIS are attached. If you have any questions concerning this review, please contact me at (302) 760-2167. My email is <u>Troy.Brestel@state.de.us</u>.

Sincerely,

Troy Brestel Project Engineer

TEB:km Enclosures

cc with enclosures:

Mr. Jeffrey Bross, Duffield Associates, Inc.

Ms. Tigist Zegeye, WILMAPCO

Mr. Daniel Blevins, WILMAPCO

Mr. George Haggerty, New Castle County Department of Land Use

Mr. Owen Robatino, New Castle County Department of Land Use

Mr. Marco Boyce, New Castle County Department of Land Use

Mr. Dave Blankenship, City of Wilmington

Ms. Annie Cordo, Deputy Attorney General

Mr. Robert McCleary, Director, Transportation Solutions (DOTS)

Mr. Drew Boyce, Director, Planning

Mr. Mark Luszcz, Chief Traffic Engineer, Traffic, DOTS

Mr. Mark Tudor, Assistant Director, Project Development North, DOTS

Mr. J. Marc Coté, Assistant Director, Development Coordination

Mr. T. William Brockenbrough, Jr., County Coordinator, Development Coordination

Mr. Peter Haag, Traffic Studies Manager, Traffic, DOTS

Mr. Adam Weiser, Safety Engineer, Traffic, DOTS

Mr. Thomas Felice, Program Manager, Development Coordination

Mr. David Dooley, Service Development Planner, Delaware Transit Corporation

Mr. Anthony Aglio, Planning Supervisor, Statewide & Regional Planning

Ms. Donna Robinson, Administrative Assistant, Statewide & Regional Planning

Mr. Todd Sammons, Subdivision Engineer, Development Coordination

Mr. Jeffrey Van Horn, New Castle County Subdivision Coordinator, Development Coordination

Mr. Ahmed Abdelmoteleb, New Castle County Traffic Engineer, Traffic, DOTS

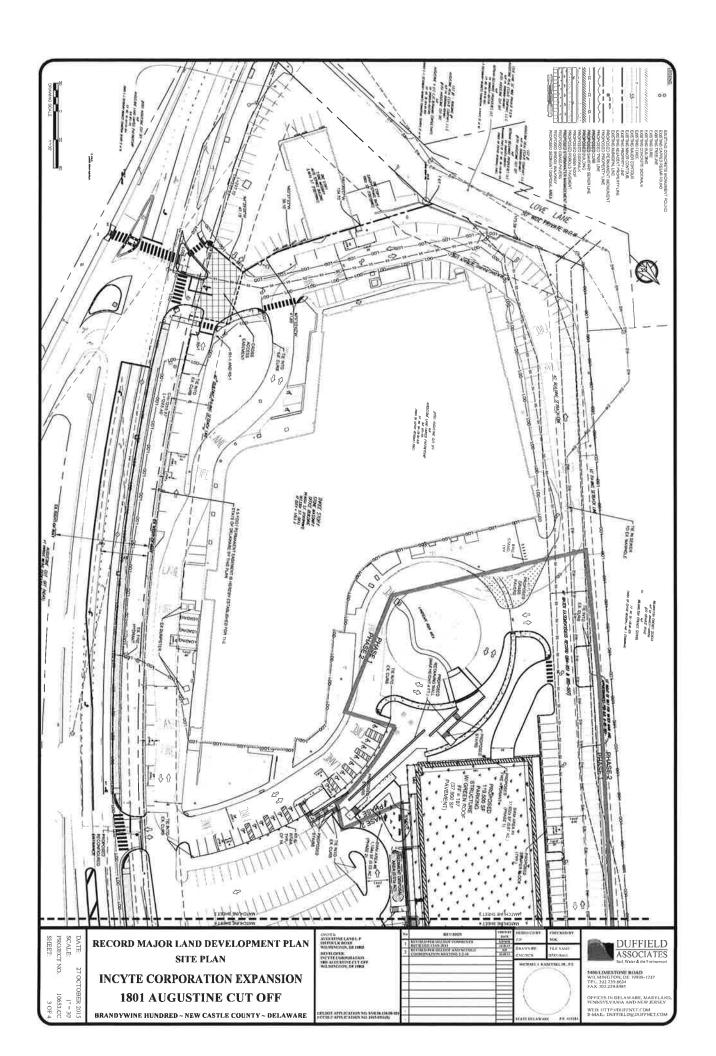
Mr. Claudy Joinville, Project Engineer, Development Coordination

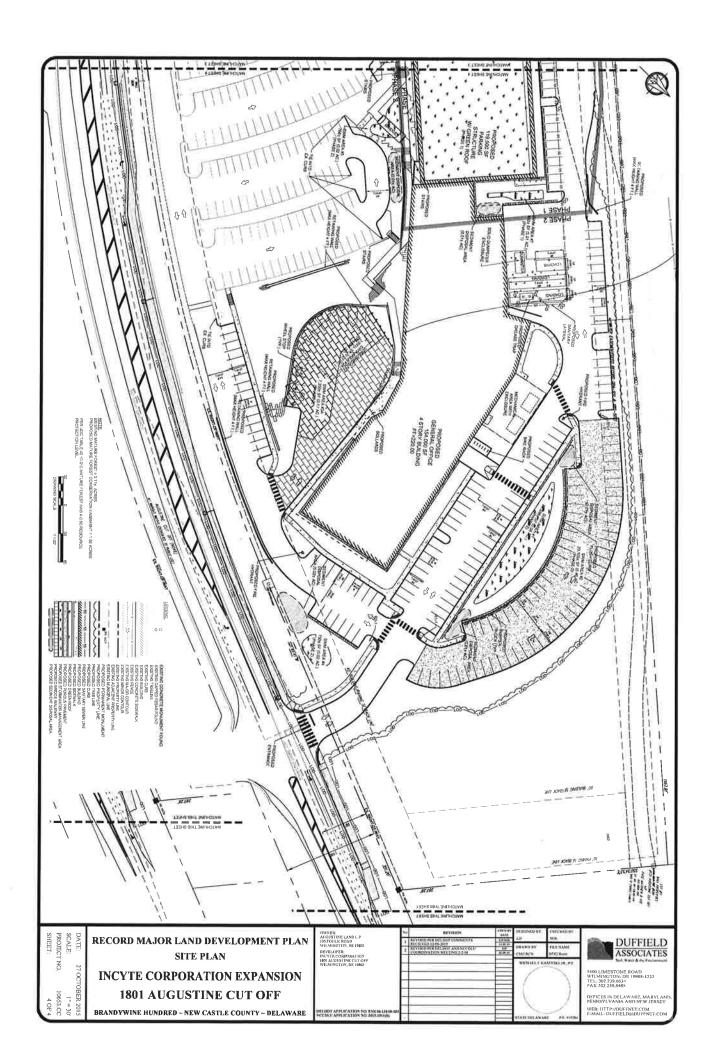
Mr. Andrew Parker, McCormick Taylor, Inc.

Mr. Mir Wahed, Johnson, Mirmiran & Thompson, Inc.

Mr. Kevin Hickman, Johnson, Mirmiran & Thompson, Inc.







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### **General Information**

Report date: September, 2015

**Prepared by:** Duffield Associates, Inc. **Prepared for:** The Incyte Corporation

**Tax Parcel:** 06-136.00-030

Generally consistent with DelDOT's Development Coordination Manual: Yes

### Project Description and Background

**Description:** 154,000 square foot office (research and development) building **Location:** West side of the Augustine Cut-Off, north of 18<sup>th</sup> Street (Wilmington)

Amount of land to be developed: approximately 16.7 acres

Current zoning: OR (Office Regional)
Proposed zoning: OR (Office Regional)

Land use approval(s) needed: County approval, Town approval

**Proposed completion date: 2016** 

Proposed access location: Three along the Augustine Cut-Off

### Livable Delaware

(Source: Delaware Strategies for State Policies and Spending, 2015 Update)

Location with respect to the Strategies for State Policies and Spending Map of Delaware: The proposed location of the development is located within Investment Level 1.

### **Description of Investment Level:**

Investment Level 1

Investment Level 1 areas are often municipalities, towns, or urban / urbanizing places in counties. Density is generally higher than in the surrounding areas. There are a variety of transportation opportunities available. Buildings may have mixed uses, such as a business on the first floor and apartments above.

In Investment Level 1 areas, State investments and policies should support and encourage a wide range of uses and densities, promote other transportation options, foster efficient use of existing public and private investments, and enhance community identity and integrity. Overall, it is the State's intent to use its spending and management tools to maintain and enhance community character, to promote well-designed and efficient new growth, and to facilitate redevelopment in Investment Level 1 Areas. These areas would be a prime location for designating "pre-permitted areas" to help steer development where the citizens are most prepared to accept it.

Concerning transportation, in Level 1 areas, the State's first priority will be for preserving existing facilities and making safety improvements. Level 1 areas will also be the highest priority for: context sensitive transportation system capacity enhancements; transit-system enhancements; ADA accessibility; and for closing gaps in the pedestrian system, including the Safe Routes to School projects. Additionally, Level 1 areas are a first priority for planning projects and studies, bicycle facilities, signal-system enhancements, the promotion of interconnectivity of neighborhoods and public facilities. Street design and access should also be compatible to the context of an area.

**Proposed Development's Compatibility with Livable Delaware:** Based on the above description, it appears that this development proposal is generally consistent with the 2015 update of the Livable Delaware "Strategies for State Policies and Spending."

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### **Comprehensive Plans**

The proposed development is located within New Castle County.

New Castle County Comprehensive Plan: (Source: New Castle County Comprehensive Plan Update, 2012)

The site is located in an area with a Future Land Use designated as an Office / Commercial / Industrial Development Area (OCI).

**Proposed Development's Compatibility with Comprehensive Plan:** Based on the above description, the proposed development generally adheres to the New Castle County Comprehensive Plan.

### **Trip Generation**

Trip generation for the proposed development was computed based on rates and equations established in the Institute of Traffic Engineers (ITE) <u>Trip Generation Manual</u> (9<sup>th</sup> edition) and the ITE <u>Trip Generation Handbook</u> (2<sup>nd</sup> edition).

Table 1
Trip Generation for the Incyte Office Expansion

T J TI	Morning Peak Hour			Eveni	ng Peak	Hour
Land Use	In	Out	Total	In	Out	Total
150,000 square foot research and development center (ITE code 760)	163	27	190	19	173	192

### **Overview of TIS**

#### **Intersections examined:**

- 1) Site Entrance A / Augustine Cutoff (New Castle Road 49) / West 18<sup>th</sup> Street (New Castle Road 504)
- 2) Site Entrance B / Augustine Cutoff
- 3) Site Entrance C / Augustine Cutoff / Cantera Road
- 4) Augustine Cutoff / Alapocas Drive (New Castle Road 268)
- 5) Alapocas Drive / School Road
- 6) Alapocas Drive / Edgewood Road
- 7) Augustine Cutoff / Edgewood Road
- 8) Augustine Cutoff / West Park Drive / US Route 202 Connector

The following intersections were included to satisfy the conditions set forth in the <u>Development Coordination Manual</u>. They were not needed to satisfy the conditions set forth in New Castle County's Unified Development Code.

- 1) Augustine Cutoff / Lovering Avenue (New Castle Road 49)
- West 18<sup>th</sup> Street / North Broom Street (New Castle Road 217)

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#### Conditions examined:

- 1) Existing (2015);
- 2) 2016 without proposed development;
- 3) 2016 with proposed development.

Peak hours evaluated: all intersections were examined during the weekday morning and weekday evening peak hours.

Committed developments considered: AstraZeneca (1,147,859 square feet of office space), DuPont Experiment Station (1,069,974 square feet of office space), Wilmington Friends School (17,300 square foot expansion of school)

### Transit, Pedestrian, and Bicycle Facilities

Existing transit service: Currently, local transit service is provided on 18<sup>th</sup> street in Wilmington.

**Planned transit service**: Currently, there is no future planned service other than maintaining the existing local service.

**Existing bicycle and pedestrian facilities**: The New Castle County Bicycle Map indicates that the Augustine Cut-Off, 18<sup>th</sup> Street, Broom Street, and Alapocas Road Road are considered Connector Bicycle Routes. Augustine Cut-Off has a separate bikeway.

Planned bicycle and pedestrian facilities: Other than those made on page 2, item 4, of this document, minor comments relating to bicycle and pedestrian improvements may be made during DelDOT's site plan review process.

### **General HCS Analysis Comments**

(see table footnotes on the following page for specific comments)

The Consultant did not analyze a number of the intersections in the study correctly; however, a phone conversation between the Consultant and DelDOT after submission of the TIS addressed the problems within the analysis.

### Table 2 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Signalized Intersection <sup>1</sup>	LOS per TIS <sup>2 3</sup>		LOS per	DelDOT
Augustine Cut-Off / West 18 <sup>th</sup> Street / Site Entrance	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	C (22.9)	C (24.5)	C (23.2)	C (25.2)
2016 without development	C (23.2)	C (24.5)	C (23.0)	C (25.3)
2016 with development	C (24.0)	C (24.5)	C (25.1)	C (27.2)
2016 with development and with modification of Augustine Cut-Off <sup>4</sup>	N/A	N/A	C (27.3)	C (29.9)

<sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

<sup>3</sup> In their analysis, the Consultant did not properly input the correct lane configuration of the intersection.

<sup>&</sup>lt;sup>2</sup> In their analysis, the Consultant did not properly follow the signal timing sheet when imputing the appropriate analysis parameters.

<sup>&</sup>lt;sup>4</sup> Modification includes the conversion of Augustine Cut-Off from two through lanes in each direction to one through lane and the addition of an exclusive left-turn lane on the northbound approach.

### Table 3 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Unsignalized Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Augustine Cut-Off / Entrance to Incyte Office Complex	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing				
Eastbound Site Entrance	B (14.4)	C (18.6)	B (13.8)	C (21.1)
Northbound Augustine Cut-Off Left-Turn	A (9.2)	A (8.4)	A (9.0)	A (8.3)
2016 without development				
Eastbound Site Entrance	B (14.2)	C (21.1)	B (14.3)	C (24.6)
Northbound Augustine Cut-Off Left-Turn	A (9.2)	A (8.6)	A (9.1)	A (8.6)
2016 with development				
Eastbound Site Entrance	C (15.5)	D (28.9)	C (15.6)	E (37.2)
Northbound Augustine Cut-Off Left-Turn	A (9.4)	A (8.7)	A (9.3)	A (8.7)
2016 with development and with modification of Augustine Cut-Off <sup>2</sup>				
Eastbound Site Entrance	N/A	N/A	C (18.5)	F (93.7)
Northbound Augustine Cut-Off Left-Turn	N/A	N/A	A (9.3)	A (8.7)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

<sup>2</sup> Modification includes the conversion of Augustine Cut-Off from two through lanes in each direction to one through lane and the addition of an exclusive left-turn lane on the northbound approach and an exclusive right-turn lane on the southbound approach.

### Table 4 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation – TIS Prepared by Duffield Associates, Inc.

Unsignalized Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Augustine Cut-Off / Cantera Road / Entrance to Incyte Office Complex	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing				
Westbound Cantera Road	B (14.6)	B (14.2)	B (12.8)	B (12.6)
Southbound Augustine Cut-Off Left-Turn	A (8.1)	A (9.2)	A (8.1)	A (9.2)
2016 without development				
Westbound Cantera Road	C (15.5)	B (14.9)	B (13.4)	B (13.1)
Southbound Augustine Cut-Off Left-Turn	A (8.2)	A (9.3)	A (8.2)	A (9.2)
2016 with development				
Eastbound Site Entrance	C (18.4)	C (17.8)	N/A	N/A
Westbound Cantera Road	C (19.8)	C (18.0)	N/A	N/A
Northbound Augustine Cut-Off Left-Turn	A (9.4)	A (8.6)	N/A	N/A
Southbound Augustine Cut-Off Left-Turn	A (9.3)	A (9.5)	N/A	N/A
2016 with development and with modification of Augustine Cut-Off <sup>2</sup>				
Eastbound Site Entrance	N/A	N/A	C (21.1)	D (29.4)
Westbound Cantera Road	N/A	N/A	C (16.1)	C (17.6)
Northbound Augustine Cut-Off Left-Turn	N/A	N/A	A (9.3)	A (8.6)
Southbound Augustine Cut-Off Left-Turn	N/A	N/A	A (8.2)	A (9.4)

<sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

<sup>&</sup>lt;sup>2</sup> Modification includes the conversion of Augustine Cut-Off from two through lanes in each direction to one through lane and the addition of an exclusive left-turn lane on the northbound approach and an exclusive right-turn lane on the southbound approach.

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### Table 5 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Signalized Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Augustine Cut-Off / Alapocas Drive	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	C (20.2)	B (16.2)	B (14.0)	A (9.7)
2016 without development	B (19.1)	B (18.1)	B (14.5)	B (13.7)
2016 with development	B (18.3)	B (16.3)	B (15.1)	B (13.7)

<sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

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# Table 6 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

All-Way Stop-Controlled Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Alapocas Drive / School Road	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	A (8.1)	A (8.0)	A (7.89)	A (7.79)
2016 without development	A (9.0)	A (8.6)	A (8.52)	A (8.27)
2016 with development	A (9.0)	A (8.7)	A (8.56)	A (8.31)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

### Table 7 PEAK HOUR LEVELS OF SERVICE (LOS)

Incyte Corporation - TIS
Prepared by Duffield Associates, Inc.

All-Way Stop-Controlled Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Alapocas Drive / Edgewood Road	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	A (7.9)	A (7.7)	A (7.66)	A (7.57)
2016 without development	A (8.5)	A (8.3)	A (8.14)	A (8.00)
2016 with development	A (8.5)	A (8.3)	A (8.18)	A (8.03)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

### Table 8 PEAK HOUR LEVELS OF SERVICE (LOS)

### Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Unsignalized Intersection <sup>1</sup>	LOS p	er TIS²	LOS per	DelDOT
Augustine Cut-Off / Edgewood Road	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing				
Eastbound Edgewood Road	N/A	N/A	C (20.4)	C (19.3)
Northbound Augustine Cut-Off Left-Turn	N/A	N/A	A (9.0)	A (8.2)
2016 without development				
Eastbound Edgewood Road	N/A	N/A	C (22.4)	C (22.1)
Northbound Augustine Cut-Off Left-Turn	N/A	N/A	A (9.1)	A (8.3)
2016 with development				
Eastbound Edgewood Road	N/A	N/A	C (24.0)	C (23.6)
Northbound Augustine Cut-Off Left-Turn	N/A	N/A	A (9.3)	A (8.3)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

<sup>2</sup> The Consultant analyzed this intersection as a two-way stop with four approaches, one of which is a private drive. This is incorrect for purposes of this analysis. As such, the results from the TIS are not reported in this table.

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# Table 9 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Signalized Intersection <sup>1</sup>	LOS per TIS		LOS per	DelDOT
Augustine Cut-Off / West Park Drive / US	Weekday	Weekday	Weekday	Weekday
Route 202 Connector	AM	PM	AM	PM
2015 Existing	B (15.0)	B (19.0)	B (10.7)	B (11.3)
2016 without development	B (16.3)	B (19.8)	B (12.1)	B (12.3)
2016 with development	B (16.9)	C (20.2)	B (12.1)	B (13.2)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

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# Table 10 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Signalized Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
Augustine Cut-Off / Lovering Avenue	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	C (25.0)	C (34.1)	C (22.8)	C (25.0)
2016 without development	C (27.5)	D (40.9)	C (22.9)	C (25.8)
2016 with development	C (28.4)	D (49.4)	C (23.3)	C (26.8)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.

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### Table 11 PEAK HOUR LEVELS OF SERVICE (LOS) Incyte Corporation - TIS Prepared by Duffield Associates, Inc.

Signalized Intersection <sup>1</sup>	LOS p	er TIS	LOS per	DelDOT
West 18 <sup>th</sup> Street / North Bloom Street	Weekday AM	Weekday PM	Weekday AM	Weekday PM
2015 Existing	B (17.1)	C (21.4)	C (21.1)	B (19.6)
2016 without development	B (17.4)	C (21.4)	C (20.9)	B (19.4)
2016 with development	B (18.3)	C (21.7)	C (20.4)	B (19.3)

<sup>&</sup>lt;sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.