



STATE OF DELAWARE  
**DEPARTMENT OF TRANSPORTATION**  
800 BAY ROAD  
P.O. BOX 778  
DOVER, DELAWARE 19903

JENNIFER COHAN  
SECRETARY

January 23, 2019

Ms. Betty Tustin  
The Traffic Group, Inc.  
104 Kenwood Court  
Berlin, MD 21236

Dear Ms. Tustin:

The Department has completed its review of the TIS for the proposed **Willow Run** residential development. The TIS was prepared by The Traffic Group (TTG), and is dated October, 2018. TTG prepared the report in a manner generally consistent with DelDOT's *Development Coordination Manual*.

The analysis evaluates the traffic impacts of the proposed development, which would be located on the west side of Bayard Road / Peppers Corner Road (Sussex Road 84 / 365), opposite of Central Avenue (Sussex Road 84) in Sussex County.

The proposed development would consist of 104 single-family detached units on an approximately 56.61-acre assemblage of parcels (Tax Parcels 134-18.00-55.00, 134-19.00-5.00 & 6.00). One full access is proposed on Bayard Road / Peppers Corner Road at the intersection of Central Avenue. Construction is expected to be complete in 2022.

The subject property is currently zoned as AR-1 (Agricultural Residential) and the developer does not plan to rezone the land.

Based on our review, we find that the intersection of Bayard Road / Peppers Corner Road / Central Avenue would operate at level of service (LOS) D or better during the a.m. and p.m. peak hours for both present and future conditions, and would meet the LOS criteria listed in Chapter 2 of the Development Coordination Manual.

Should Sussex County choose to approve the proposed development, the following items should be incorporated into the site design and reflected on the record plan by note or illustration. All applicable agreements (i.e. letter agreements for off-site improvements and traffic signal agreements) should be executed prior to entrance plan approval for the proposed development.

1. The developer should reconstruct Bayard Road / Peppers Corner Road along the limits of the site frontage to provide eleven-foot travel lanes and six-foot shoulders. The developer should provide a bituminous concrete overlay to the existing travel lanes, at DelDOT's discretion. DelDOT should analyze the existing lanes' pavement section and recommend an overlay thickness to the developer's engineer if necessary.
2. The developer should construct the full site access on Bayard Road / Peppers Corner Road at the intersection of Central Avenue; the proposed configuration is shown in the table below:

| <b>Approach</b>                | <b>Existing Configuration</b>           | <b>Proposed Configuration</b>                             |
|--------------------------------|---|---|
| Eastbound Site Entrance        | Approach does not exist                 | One shared left-turn / through / right-turn lane          |
| Westbound Central Avenue       | One left-turn lane, one right-turn lane | One shared left-turn / through lane, one right-turn lane  |
| Northbound Bayard Road         | One shared through / right-turn lane    | One left-turn lane, one through lane, one right-turn lane |
| Southbound Peppers Corner Road | One shared left-turn / through lane     | One left-turn lane, one through lane, one right-turn lane |

Initial recommended minimum turn-lane lengths (excluding tapers) of the separate turn lanes along Bayard Road / Peppers Corner Road are listed below. These lengths were based on DelDOT's *Auxiliary Lane Worksheet* (version 5.1). The developer should coordinate with DelDOT's Development Coordination Section to determine final turn-lane lengths during the site plan review.

| <b>Approach</b>                | <b>Left-Turn Lane</b> | <b>Right-Turn Lane</b> |
|--------------------------------|-----------------------|------------------------|
| Northbound Bayard Road         | 210 feet              | N/A                    |
| Southbound Peppers Corner Road | 210 feet              | 240 feet               |

Regarding the Central Avenue approach, it will need to be realigned to form a 90-degree angle with Bayard Road / Peppers Corner Road. Additionally, a separate right-turn lane will need to be installed on the approach. The developer should coordinate with DelDOT's Development Coordination and Traffic Sections to determine the final design details of the intersection during the site plan review process.

3. The following bicycle, pedestrian, and transit improvements should be included:
  - a. Where the right-turn lane is added at the site entrance along Bayard Road / Peppers Corner Road, a minimum of a five-foot bicycle lane should be dedicated and striped with appropriate markings for bicyclists through the turn-lane in order to facilitate safe and unimpeded bicycle travel. A right-turn yield to bikes sign should be added at the start of the lane.
  - b. Appropriate bicycle symbols, directional arrows, pavement markings, and signing should be included along bicycle facilities and turn lanes within the project limits.
  - c. A fifteen-foot wide easement from the edge of the right-of-way should be dedicated to DelDOT within the site frontage along Bayard Road / Peppers Corner Road. Within the easement, a minimum of a ten-foot wide shared-use path that meets current AASHTO and ADA standards should be constructed along the site frontage. The shared-use path should have a minimum of a five-foot buffer from the roadway. The developer should coordinate with DelDOT's Development Coordination section to determine exact locations and details of the shared-use path connections to the shoulders.
  - d. ADA compliant curb ramps and crosswalks should be provided at all pedestrian crossings, including the site entrance. Type 3 curb ramps are discouraged.

Improvements in this TIS may be considered "significant" under DelDOT's *Work Zone Safety and Mobility Procedures and Guidelines*. These guidelines are available on DelDOT's website at [http://www.delDOT.gov/information/pubs\\_forms/manuals/de\\_mutcd/index.shtml](http://www.delDOT.gov/information/pubs_forms/manuals/de_mutcd/index.shtml). For any additional information regarding the work zone impact and mitigation procedures during construction please contact Mr. Mark Buckalew of DelDOT's Traffic Section. Mr. Buckalew can be reached at (302) 894-6353 or by email at [Mark.Buckalew@state.de.us](mailto:Mark.Buckalew@state.de.us).

Please note that this review generally focuses on capacity and level of service issues; additional safety and operational issues will be further addressed through DelDOT's subdivision review process.

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Level of service tables for the intersections studied are attached. If you have any questions concerning this review, please contact me at (302) 760-2167. My email is Troy.Brestel@state.de.us.

Sincerely,



Troy Brestel  
Project Engineer

TWB:tbm  
Enclosure

cc with enclosures: Ms. Janelle Cornwell, Sussex County Planning & Zoning  
Mr. Robert McCleary, Director, Transportation Solutions (DOTS)  
Mr. Drew Boyce, Director, Planning  
Mr. Mark Luszcz, Chief Traffic Engineer, Traffic, DOTS  
Mr. Michael Simmons, Assistant Director, Project Development South,  
DOTS  
Mr. Alastair Probert, South District Engineer, DOTS  
Mr. J. Marc Coté, Assistant Director, Development Coordination  
Mr. T. William Brockenbrough, Jr., County Coordinator, Development  
Coordination  
Mr. Peter Haag, Traffic Studies Manager, Traffic, DOTS  
Mr. David Dooley, Service Development Planner, Delaware Transit  
Corporation  
Mr. Robert Perrine, Constructability Review Engineer, DOTS  
Mr. Anthony Aglio, Planning Supervisor, Statewide & Regional Planning  
Mr. Stephen Sisson, Sussex County Subdivision Coordinator,  
Development Coordination  
Mr. Mark Buckalew, Traffic Safety Engineer, DelDOT Traffic, DOTS  
Mr. Claudy Joinville, Project Engineer, Development Coordination  
Mr. Brian Yates, Johnson, Mirmiran & Thompson, Inc.

Table 1  
 PEAK HOUR LEVELS OF SERVICE (LOS)  
 Willow Run – TIS

| Unsignalized Intersection <sup>1</sup>                                | LOS per TIS |            | LOS per DelDOT |            |
|---|-------------|------------|----------------|------------|
|   | Weekday AM  | Weekday PM | Weekday AM     | Weekday PM |
| Bayard Road / Peppers Corner Road /<br>Central Avenue / Site Entrance |             |            |                |            |
| 2018 Existing   |             |            |                |            |
| Southbound Peppers Corner Road Left-Turn                              | A (7.7)     | A (7.6)    | A (7.7)        | A (7.5)    |
| Westbound Central Avenue  | B (10.1)    | B (10.3)   | A (10.0)       | B (10.1)   |
|   |             |            |                |            |
| 2022 without development  |             |            |                |            |
| Southbound Peppers Corner Road Left-Turn                              | A (7.8)     | A (7.7)    | A (7.6)        | A (7.8)    |
| Westbound Central Avenue  | B (10.6)    | B (11.5)   | B (10.5)       | B (11.5)   |
|   |             |            |                |            |
| 2022 with development   |             |            |                |            |
| Northbound Bayard Road Left-Turn                                      | A (7.5)     | A (7.5)    | A (7.5)        | A (7.5)    |
| Southbound Peppers Corner Road Left-Turn                              | A (7.8)     | A (7.7)    | A (7.6)        | A (7.8)    |
| Eastbound Site Entrance   | B (11.0)    | B (11.4)   | B (10.9)       | B (11.4)   |
| Westbound Central Avenue  | B (11.7)    | B (13.7)   | B (11.5)       | B (13.7)   |

<sup>1</sup> The numbers in parentheses following levels of service are average delay per vehicle, measured in seconds.